



# AGENDA

## **Infrastructure and Sustainability Committee Agenda**

Notice is hereby given pursuant to the provisions of the Local Government Act, 1999, that a meeting of the Infrastructure and Sustainability Committee will be held in the Council Chambers, 181 Unley Road Unley on

***Tuesday, 8 December 2015 at  
6.30pm***

for the purpose of considering the items included on the Agenda.



**Peter Tsokas  
Chief Executive Officer**

## **INFRASTRUCTURE AND SUSTAINABILITY COMMITTEE**

### **MEMBERS:**

Councillor Michael Hewitson – Presiding Member  
Mayor Lachlan Clyne – ex officio  
Councillor Peter Hughes  
Councillor Rob Sangster  
Councillor Bob Schnell  
Rod Hook  
Peter Croft  
Gavin Brennan

### **ACKNOWLEDGMENT:**

We acknowledge that the land we meet on today is the traditional land of the Aboriginal people and that we respect their spiritual relationship with their country.

We also acknowledge that the Aboriginal people are the custodians of the Adelaide region and that their cultural and heritage beliefs are still important to the living Aboriginal people today.

### **APOLOGIES:**

### **CONFIRMATION OF MINUTES:**

MOVED:

SECONDED:

That the minutes of the meeting of the Infrastructure and Sustainability Committee held on Tuesday, 3 November 2015 as printed and circulated, be taken as read and signed as a correct record.

## **DEPUTATIONS**

## **PRESENTATION:**

## **WRITTEN REPORTS FROM REPRESENTATIVES**

Nil.

## **OFFICER'S REPORTS**

11	City of Unley Walking and Cycling Plan 2015-2020 – Draft for Consultation	1-4
12	The Living City – Open Space Strategy	5-9
13	Infrastructure and Sustainability Committee Meeting Dates 2016	10-12

## **NEXT MEETING**

To be advised

## DECISION REPORT

**REPORT TITLE:** CITY OF UNLEY WALKING AND CYCLING  
PLAN 2015-2020 – DRAFT FOR  
CONSULTATION

**ITEM NUMBER:** 11

**DATE OF MEETING:** 8 DECEMBER 2015

**AUTHOR:** SATYEN GANDHI

**JOB TITLE:** MANAGER TRANSPORT AND TRAFFIC

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### 1. EXECUTIVE SUMMARY

- 1.1 Council's current Bicycle and Pedestrian Plan was adopted in 2006, and has guided the development of Council's pedestrian and cycling network over the past decade. The review is being undertaken to ensure it remains current and relevant for the next decade. Council has adopted the Community Plan 2033 which has key strategic objectives for pedestrians and cyclists, and there have also been significant changes to State Government policy direction with regards to active modes of transport. It is timely to review the current plan.
- 1.2 Council undertook the review of the current Bicycle and Pedestrian Plan, following a successful application for grant funding from the Department of Planning, Transport and Infrastructure (DPTI).
- 1.3 The draft Walking and Cycling Plan (WCP) provides strategies/actions for the next five years to further increase walking and cycling within the Unley community. Council and the Unley Bicycle User Group (UBUG) have been engaged through briefings and workshops and their input has helped shape the draft WCP.
- 1.4 The purpose of this report is to seek committee support for community engagement on the Draft WCP.
- 1.5 This community engagement will seek feedback from the wider community, key interest groups and relevant state government agencies. It is critical for the success of the plan to have community participation at this early stage to achieve the desired walking and cycling outcomes in Unley.

## **2. RECOMMENDATION**

The Committee recommends to Council that:

1. The report be received.
  2. The Draft City of Unley Walking and Cycling Plan (WCP) 2015-2020 as attached be supported for community engagement.
  3. A report outlining the outcomes of the community engagement be provided to Council in early 2016.
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## **3. RELEVANT CORE STRATEGIES/POLICIES**

- Moving - Community Plan 2033  
*An integrated, accessible and pedestrian-friendly City*  
*Alternative travel options*
- Draft Active Ageing Strategy  
*Focus Area 1 – Outdoor Spaces and Buildings*  
*Focus Area 2 – Transportation*

## **4. DISCUSSION**

Council's current Bicycle and Pedestrian Plan was adopted in 2006 and is due for review. Council applied for and has been successful in receiving the Department of Planning, Transport and Infrastructure (DPTI)'s grant funding for the review.

The current plan has served its tenure and played a fundamental role in delivering key infrastructure projects like the Glen Osmond Creek shared use path, Adelaide Marino Rocks Greenway, Mike Turter bikeway, Sharrows line makings on key bike routes and the pedestrian and cyclist crossing at the Greenhill Road intersection with Hamilton Boulevard.

Since adopting the plan in 2006, there have been a number of changes to the policy directions both internal and external to Council. State Government strategies such as the 30 Year Greater Adelaide Plan and the Integrated Transport and Land Use policy have been introduced. Council's Community Plan 2033 has been adopted. Council's Community Plan 2033 has strategic objectives for pedestrians and cyclists and the strategy aims to achieve the following outcomes:

- Improved connectivity and ease of movement between precincts
- Enhanced mobility and accessibility for our community
- Pedestrians can move through our City freely and safely
- Increase pedestrian connectivity across main roads
- Shared zones are a feature throughout residential streets
- Safe bike and walk ways are a feature of our City
- Percentage increase in bike users throughout the City

- Network of on-road and off-road bike path completion

These principles are at the core of this review and development of the draft Walking and Cycling Plan (WCP) 2015-2020. This plan provides practical and innovative actions and strategies that will help deliver the outcomes identified in the Community Plan. As outlined in figures 24 and 27 of attachment 1 to Item 11/15, the plan recommends a number of infrastructure improvements mainly addressing 'missing links' and safer access.

However, it's just not an infrastructure plan; the WCP provides for measures to encourage walking and cycling. These include policy changes for cyclist provision, partnering, and promoting walking and cycling to the community. As per the latest census data, Unley has an average of 3.9% of its community cycling to and from work compared with 1.3% for metropolitan Adelaide. The same data shows an average of 15.4% of the Unley community walks to work including walking to public transport nodes. Unley's proximity to the CBD and future population growth estimates puts Unley in a good position to further invest in walking and cycling. The actions recommended within this plan will assist people of all ages and abilities to take up active modes of transport.

*Attachment 1*

## **5. ANALYSIS OF OPTIONS**

### Option 1 – The Walking and Cycling Plan 2015-2020 as outlined in attachment 1 be supported for community engagement

This option would enable Council to undertake community engagement with the local community, relevant state government agencies and relevant local interest/focus groups. Community engagement will be undertaken via written questionnaire surveys, online engagement and 'drop-in' sessions at key locations within the City. This will ensure all stakeholders are given the opportunity to provide feedback and suggestions. It is intended that community engagement will be undertaken in late January and February 2016. This is in alignment with Council's Community Engagement Policy and community expectations on the matter.

### Option 2 – Do not support community engagement for the Walking and Cycling Plan 2015-2020

This option would not see wider community engagement occur. Initial community engagement has been undertaken with the UBUG and Council. It is believed that this option is inconsistent with community expectations and as such, is not recommended.

**6. RECOMMENDED OPTION**

Option 1 is the recommended option.

**7. POLICY IMPLICATIONS**

**7.1 *Financial/budget***

- The recommendations can be undertaken within current operational budgets and would not require an additional funding allocation.

**7.2 *Staffing/Work Plans***

- The community engagement work will be undertaken by Council staff within the current operational budget allocation.

**7.3 *Stakeholder Engagement***

Using the City of Unley “Community Engagement Toolkit” the following project scored a 4.4 rating, indicating that a high to very high level of community engagement is recommended. As mentioned above, the community engagement will be undertaken using written questionnaire surveys, online surveys and ‘drop-in’ sessions at key locations within the Council area. This engagement will be undertaken from late January 2016 to February 2016. As part of the development of the draft WCP, first stage community engagement has occurred with the Council at an Elected Members briefing and with the Unley Bicycle User Group (UBUG) in a workshop forum. Their input has played a key role in crafting the draft WCP.

**8. REPORT CONSULTATION**

NIL

**9. ATTACHMENTS**

- Attachment 1 – Draft City of Unley Walking and Cycling Plan 2015-2020

**10. REPORT AUTHORISERS**

<b><u>Name</u></b>	<b><u>Title</u></b>
David Litchfield	General Manager Economic Development and Planning

## DECISION REPORT

**REPORT TITLE:** THE LIVING CITY – OPEN SPACE STRATEGY  
**ITEM NUMBER:** 12  
**DATE OF MEETING:** 8 DECEMBER 2015  
**AUTHOR:** KEITH DAVIS  
**JOB TITLE:** MANAGER URBAN DESIGN

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### 1. **EXECUTIVE SUMMARY**

- 1.1 The previous Open Space Recreation Strategy 2004-2014 is now separated into two documents; the Sport and Recreation Plan 2015-2020 and to address open space, the proposed Living City - Open Space Strategy.
- 1.2 The direction of the Strategy is in response to the Community of Possibilities engagement and the Goals of the Community Plan. It also considers the Community Profile and the Dominant and Emerging characteristics of the City. The analysis of the spatial mapping of the City is informed by input from across Council departments and the Elected Members.
- 1.3 The Strategy introduces a broader concept of 'open space' to account for the movements, attractions and destinations for people in the City. This concept accounts for the previous definitions of open space and retains the existing hierarchy of the Community Land Management (CLM) parcels. The Open Space Network is presented in a spatial overlay of new typologies of Parks, Living Streets and Public Realm.
- 1.4 The purpose of this report is to seek Committee endorsement of the draft Living City – Open Space Strategy and where to from here.

### 2. **RECOMMENDATION**

The Committee recommends to Council that:

1. The report be received.
  2. The Living City – Open Space Strategy (Attachment 1 to Item 12/15) be endorsed and the community be informed that the new strategy has been adopted.
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### **3. RELEVANT CORE STRATEGIES/POLICIES**

Community Plan Goals:

- 1.1 A thriving and prosperous business community
- 2.1 Highly desirable and diverse lifestyle
- 2.2 Activated places
- 3.2 An integrated, accessible and pedestrian friendly City
- 4.1 Renowned for its lifestyle and environmental balance
- 4.3 Functional open green space throughout the City of Unley

### **4. DISCUSSION**

#### Background

The Living City – Open Space Strategy is a Priority Project of the 4 Year Plan 2013-2016 – A Community of Possibilities; to develop and implement a new open space strategy. The Priority Project is a direction of the review of the City's open space portfolio, whereby the previous Open Space Recreation Strategy 2004-2014 is now encapsulated in two separate documents; the Sport and Recreation Plan 2015-2020 and the proposed Open Space Strategy. The fundamental components of that previous Open Space Recreation Strategy are retained in the new strategy, including;

- the consideration of the social, economic and environmental benefit;
- the acknowledgement of the role of other types of public and private space; and
- the open space framework of classification.

Critical for the City of Unley, the allocated area of land use for open space is the lowest of any metropolitan Council in the region. These designated parcels of open space are managed in accord with the Community Land Management Act and are recognised as the traditional green spaces of parks and reserves. In the context of Unley's relatively high land value and the limited availability of parcels of significant size, the opportunistic purchase of land for open space is limited.

This new strategy is a response in part to the market pressure, but moreover it recognises a broader agenda for growth in the City and the realisation of the role of open space in creating a competitive advantage for Unley; to benefit the existing community and future community to come.

It is now appropriate to establish a new strategy that builds upon the legacy of the previous Open Space Recreation Strategy and responds to the long term vision and goals for the City set out in the Community Plan 2033.

#### Living City – Open Space Strategy

Open space encapsulates a multitude of meaning and fulfils multiple functions in the urban environment. Typically the green spaces are recognised, yet there are a range of other spaces that are ancillary to the parks and ovals; spaces that play complimentary roles, and other essential functions. These 'other' spaces are important for the way they enable people to interact with the

environment and with each other, as a community. These spaces become the places, they are the public social venues, and the scene of incidental occurrences as we go about our daily lives. Ultimately they become the experience of living in a city. The aspiration of this strategy is to provide the best quality of living in the City of Unley. The experience of living in Unley, at home, at work, walking to the local park, or whilst shopping in the main streets; all of these experiences are components to the urban pattern. This strategy necessarily recasts open space in this broader context, as the Living City.

The appeal of the open space is a critical factor for the long term sustainability of the city. Enhancing the presentation and attraction of living and working in Unley is a fundamental aspect of the Strategy. Competition amongst the inner metropolitan Councils to attract new residents and business will increase. Open space has a defining role in economic growth and development, influencing land use planning and zoning to foster a distinctive 'sense of place' and enhance the City's liveability, including provision of local transport, public realm infrastructure and recreation. Those places which offer the 'best quality of life' will be more competitive.

#### *Vision and Guiding Principles*

The vision for the Open Space Strategy is, *to achieve a sustainable and safe network of places that enables growth in community spirit, celebrates Unley's character, enhances its amenity and underpins its long term economic success.*

The following Guiding Principles support this vision;

- Improve local connections
- Enable safe walking and cycling choices
- Encourage healthier local communities
- Create new public spaces
- Plan for growth
- Support a greener city
- Reinforce main street precincts
- Promote a lifestyle that attracts
- Maximise the opportunities for change

The Strategy is primarily a spatial document overlaying the classification of parks, streets and public spaces. Accordingly the distribution across the City is displayed in a network of types;

- Parks – identifying the traditional green spaces;
- Living Streets – maximising the opportunity to better design, manage and maintain key streets; and
- Public Realm – highlighting the importance of civic or urban spaces.

#### *Open Space Network*

The mapping overlay of the three typologies creates the Open Space Network. Importantly a functioning network is only realised by the successful establishment of both appealing destinations and the provision of safe and efficient connections. The spatial mapping of the City is dissected between 8 Zone Plans to enable an articulation of the network at an appropriate detail. Major features are described and the dominant and the emerging trends are

identified. Each Zone Plan identifies key project opportunities based upon the overlay of themes and hierarchy.

The Strategy is a highly graphical document, designed to effectively communicate Unley's urban form. Its purpose is to integrate and inform Council's future planning decisions which direct investment at site specific locations across the City. The identification of opportunities beyond the City's boundary is also acknowledged as important complimentary components; equally the document will be an important communication with neighbours and other partners. The level of sophisticated analysis, displayed in the document, demonstrates the City's recognition of the importance of open space and its amenity value. An aspect strongly acknowledged by State government and other development agencies and will be influential for future shared funding opportunities.

## **5. ANALYSIS OF OPTIONS**

Option 1 – The Living City – Open Space Strategy (Attachment 1 to Item 12/15) be endorsed and the community be informed that the new strategy has been adopted.

The adoption of the Strategy will provide an invaluable tool to inform Council's internal decision making processes and to promote the value of open space and the appeal of the City with Council's partners and other stakeholders.

Option 2 – The Living City – Open Space Strategy (Attachment 1 to Item 12/15) **not** be endorsed.

Not endorsing the Strategy will delay the opportunity to integrate and coordinate the Council's efforts in delivering appropriate services and the enhancement of the appeal of the City.

## **6. RECOMMENDED OPTION**

Option 1 is the recommended option.

## **7. POLICY IMPLICATIONS**

### **7.1 *Financial/budget***

- The implementation of the Strategy will influence the direction of current expenditure. Any identification of new projects necessarily follows Council's Project Management System and methodology for the timely consideration of new initiatives for budget process.

### **7.2 *Environmental/Social/Economic***

- The Strategy aims to have broad ranging environmental, social and economic benefits. Its implementation will inform Council's decision making processes to ensure that the City realises its competitive advantage and in turn, its long term sustainability.

### **7.3 Stakeholder Engagement**

The level of engagement is to inform the community. There is no legislative requirement to consult. The fundamental underpinning of the document is the Community Plan 2033 – A Community of Possibilities. The new open space strategy is both informed by the extensive community feedback generated from that engagement and responds to the themes of the Community Plan. The development of this Strategy has been informed by internal staff workshops and presentations to neighbouring Council staff, State Government staff and the Elected Members of the City of Unley through Elected Member Briefings held in 2014 and 2015. The hierarchy of Community Land Management open space is consistent with the previous strategy.

## **8. REPORT CONSULTATION**

<b><u>Name</u></b>	<b><u>Title</u></b>
Community Development	Management and Staff
Assets Infrastructure and Environment	Management and Staff
Economic Development and Planning	Management and Staff

## **9. ATTACHMENTS**

Draft: The Living City – Open Space Strategy

## **10. REPORT AUTHORISERS**

<b><u>Name</u></b>	<b><u>Title</u></b>
John Devine	General Manager
David Litchfield	General Manager

## DECISION REPORT

**REPORT TITLE:** INFRASTRUCTURE AND SUSTAINABILITY  
COMMITTEE MEETING DATES 2016

**ITEM NUMBER:** 13

**DATE OF MEETING:** 8 DECEMBER 2015

**AUTHOR:** KELLEY JAENSCH

**JOB TITLE:** EXECUTIVE ASSISTANT ECONOMIC  
DEVELOPMENT AND PLANNING

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### 1. **EXECUTIVE SUMMARY**

To determine the meeting dates for the Infrastructure and Sustainability Committee meeting for 2016.

Under the Terms of Reference the committee is required to meet on a bimonthly basis.

### 2. **RECOMMENDATION**

That:

1. The report be received.
2. The Infrastructure and Sustainability Committee meet quarterly on the first Wednesday of the month at 6.30pm at the Council Chambers, 181 Unley Road Unley, with appropriate adjustments to accommodate other meetings, in accordance with the meeting schedule outlined below:

Tuesday, 9 February 2016  
Tuesday, 12 April 2016  
Tuesday, 7 June 2016  
Tuesday, 9 August 2016  
Tuesday, 11 October 2016  
Tuesday, 29 November 2016

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**3. RELEVANT CORE STRATEGIES/POLICIES**

Section 41 committees of the Council are authorised in their Terms of Reference to determine the time and place of their meetings. A schedule of meeting dates for 2016 is required and the Committee will meet bimonthly on a Tuesday.

**4. DISCUSSION**

The Infrastructure and Sustainability Committee will be required to meet in February. Under the Committee's Terms of Reference the committee is able to change the meeting dates.

**5. ANALYSIS OF OPTIONS**

Option 1 – The Infrastructure and Sustainability Committee meet bimonthly on a Tuesday at 6.30pm at the Council Chambers, 181 Unley Road Unley, with appropriate adjustments to accommodate other meetings, in accordance with the meeting schedule outlined below:

Tuesday, 9 February 2016  
Tuesday, 12 April 2016  
Tuesday, 7 June 2016  
Tuesday, 9 August 2016  
Tuesday, 11 October 2016  
Tuesday, 29 November 2016

Option 2 – Not adopt the schedule as proposed.

The Committee can make changes to the meeting dates proposed above.

**6. RECOMMENDED OPTION**

Option 1 is the recommended option.

**7. POLICY IMPLICATIONS**

**7.1 *Financial/budget***

- Payment of allowances for independent members has been budgeted for.

**7.2 Legislative/Risk Management**

N/A

**7.3 Staffing/Work Plans**

N/A

**7.4 Environmental/Social/Economic**

N/A

**7.5 Stakeholder Engagement**

Community consultation not required.

**8. REPORT CONSULTATION**

General Manager Assets and Environment re meeting dates.

**9. ATTACHMENTS**

Nil

**10. REPORT AUTHORISERS**

<b><u>Name</u></b>	<b><u>Title</u></b>
John Devine	General Manager Assets and Environment